

HAMLET REVOLUTIONARY DEVELOPMENT

PROGRESS REPORT (MONTHLY)

1. Purpose. This directive provides guidance and instructions for the preparation, submission, and use of the Hamlet Revolutionary Development Progress Report (monthly).

2. Background

a. The report is designed to fulfill a requirement for measuring progress, or lack thereof, in Revolutionary Development over time with some degree of accuracy and meaningful precision.

b. It is recognized that it is difficult to measure in quantitative terms intangibles, such as popular attitudes, support, and degree of engagement, which affect development and are among the prime objectives of the RD Program. However, it is also recognized that there are indicators throughout the revolutionary development process which do measure progress, or the lack thereof, and can be quantified. At the same time, there are similar quantitatively measurable indicators which provide a basis for judging the intangibles from a subjective view.

c. This report was designed with the current MACV Monthly Report on Revolutionary Development (MACV Monthly) and the Special Joint Report on Revolutionary Development (SJR) in mind and with a view to the possible later revision of these reports together with the criteria used in their preparation.

3. Concept

a. The report concept uses the hamlet as the basic measurement unit and the number of secure or developed hamlets as the basic indicator of progress.

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b. Each hamlet which is considered secure is gauged in terms of six basic factors. Each of the factors is given one of five possible letter grades which are then mathematically averaged to give an over-all grade for the hamlet.

c. The six critical factors assessed are:

- (1) Viet Cong Military Capabilities and Activities.
- (2) Viet Cong Subversive and Political Capabilities.
- (3) Friendly Defensive and Security Capabilities.
- (4) Administrative and Political Developments.
- (5) Health, Education and Welfare Development.
- (6) Economic Development.

Within each factor, there are a number of indicators which constitute precisely stated objective conditions or achievements which must be reached if the hamlet is to receive a particular letter grade for that factor.

d. The report is so structured that the number of subjective judgments required on the part of the ratee is minimized. It is also structured to so relate the six factors as to preclude a high composite score in the event a hamlet is weak in any key area.

e. Factor weighting has been incorporated into the system to permit the composite hamlet grade being established by simply averaging the scores of the six critical factors.

f. With this system and its method of scoring, a reasonably reliable picture of the number of hamlets considered secure to some specific degree can be evolved, and a realistic appraisal of past results, present progress, and future objectives can be accomplished.

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4. Conduct of Evaluation

a. The evaluation will be completed on all hamlets currently assessed as being secure, undergoing securing, or undergoing clearing.

b. The evaluation will be accomplished by the sub-sector advisory team, and will be based as far as possible on personal knowledge acquired from a visit to the hamlet, supplemented as appropriate by information obtained at the village level and by knowledge of the enemy and friendly situation available at the sub-sector headquarters. While it may be necessary to rely on some information provided by Vietnamese officials, the Sub-Sector advisor will exercise his judgment on the reliability of such information in completing the evaluation and preparing the report using the Evaluation Form.

c. The boxes across the top of the Evaluation Form will be filled in with the appropriate data, including the UTM grid coordinates (six digits) of the hamlet, the name (or number) of the hamlet and of the village, district and province in which it is located, the designation of the Corps Tactical Zone, and the month and year of the evaluation. (A box will be provided later for the inclusion of the official population figures for the hamlet.)

d. The evaluator will then run through the checklist of indicators for each factor beginning with the E level indicators for each factor. An X will be placed in the box on the Evaluation Form corresponding to the number of the indicator when that indicator describes affirmatively the conditions pertaining to the hamlet. No mark will be made in the box if the indicator statement does not pertain to conditions in the hamlet.

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e. The evaluator will next place a letter grade in the boxes for each factor at the right side of the form. This grade will represent the highest letter grade at which all indicators for that factor have been checked affirmatively.

f. After this step has been completed, the evaluator will then mathematically compute an over-all average letter grade for the hamlet as a whole, using the following weighting system for the letter grades assigned to the various factors: A=4, B=3, C=2, D=1, E=0. To make the computation, the evaluator will multiply the number of letter grades by the value indicated, add the total number of points scored by the hamlet, and then divide that total by six. The over-all grade will then be assigned according to the following table: 0 to 0.5 = E, 0.6 to 1.5 = D, 1.6 to 2.5 = C, 2.6 to 3.5 = B, 3.6 to 4.0 = A. For example, if the grades for the six factors comprise 3 B's, 2 C's, and 1 D, the evaluator will multiply 3 x 3, 2 x 2, and 1 x 1, giving a total of 14. Dividing 14 by 6, the result is 2.3, thus indicating an over-all average grade of C. This grade will be placed in the circle in the upper right corner of the Evaluation Form.

g. The hamlet will be evaluated toward the end of each month. After the initial evaluation, forms will be submitted only if there is a change in the status of the indicators for the hamlet being evaluated.

h. The Sub-Sector advisor will submit the completed evaluation forms to the Sector Advisor, retaining a copy for reference purposes in the Sub-Sector advisory files. The evaluations will be reviewed by the U.S.

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province team in consultation with the Sub-Sector advisor and in concert with a representative of the office of the Deputy Ambassador. The Sector Advisor will record the grades assigned for each factor and the average over-all grade assigned to each hamlet on card files to be maintained on each hamlet. The total number of hamlets at each grade level in the province will be incorporated in the monthly report on revolutionary development. The hamlet Evaluation Forms will be appended to that report for forwarding to J-33 in accordance with MACV Directive 335-10, 17 September 1966.

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EVALUATION CHECKLIST

I. VIET CONG MILITARY CAPABILITIES AND ACTIVITIES

- A. 1. District unit has been eliminated.
- 2. All VC district military installations destroyed.
- 3. There is no military activity in the district during the period.
- 4. No main force or province units are active in adjacent districts.
- 5. Combat effectiveness of main force and provincial units has been reduced by 50 percent because of losses in men and material.
- B. 11. Combat effectiveness of district unit reduced by at least 50 percent because of known losses.
- 12. All key personnel and most members of district unit have been identified.
- 13. At least 50 percent of VC district installations eliminated.
- 14. No VC military activity within the village or adjacent villages during the period.
- 15. Main force or province units remain capable of mounting raids into the district from bases in adjacent districts.
- C. 21. Village guerrilla unit is eliminated and its personnel and equipment have been accounted for.
- 22. VC village defense forces and installations at least 50 percent destroyed.
- 23. Combat effectiveness of guerrilla units in adjacent villages has been reduced by 50 percent because of losses.

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I. VIET CONG MILITARY CAPABILITIES AND ACTIVITIES (cont'd)

- C. 24. Combat effectiveness of VC district units reduced by at least 25 percent because of losses.
25. There has been no VC military action (attack, ambush, harassment, sabotage) against the village or its hamlets during the reporting period, but there is still some military activity in the district.
26. There have been no incidents affecting access to hamlet during period.
27. Bases of main force or province unit in district have been destroyed but such units may have transited district, or may retain bases in adjacent districts.
- D. 31. VC guerrilla elements in hamlet have been eliminated and personnel and weapons accounted for,
32. Combat effectiveness of village guerrilla unit has been reduced by at least 25 percent because of losses.
33. Hamlet and village guerrilla members are being identified.
34. There still may be individual guerrillas living covertly in the village who could join operations of guerrilla units from other villages.
35. VC village defenses, including self-defense militia elements, fortifications, and support facilities may have been disrupted but remain largely intact.
36. VC district unit remains largely combat effective.
37. VC units have not conducted military action (attack, ambush, harassment, sabotage) against the hamlet during the reporting period but armed activity continues in some adjacent villages and their hamlets.

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I. VIET CONG MILITARY CAPABILITIES AND ACTIVITIES (cont'd)

- D. 38. Access to hamlet only occasionally interdicted by sabotage or terrorism at night.
- 39. Main force or provincial units retain bases in the district.
- E. 41. VC hamlet militia has been expelled from the hamlet or eliminated as a unit.
- 42. VC retain capability to attack with local village guerrilla unit.
- 43. VC hamlet guerrilla cell has fled or gone underground in daytime; there may be individual guerrillas living covertly in the hamlet who surreptitiously join village guerrilla unit operations.
- 44. VC village defenses, including self-defense elements, remain intact.
- 45. The VC district unit is intact and its combat effectiveness not impaired.
- 46. There is no overt VC military activity within the hamlet during the daytime, but incidents have occurred against GVN village or hamlet installations during the reporting period.
- 47. Access from hamlet to village is subject to harassment or interdiction even in daytime.
- 48. Main force or provincial units retain bases in the district.

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II. VIET CONG SUBVERSIVE AND POLITICAL CAPABILITIES

- A. 1. No indication of VC subversive or political activity in adjacent villages during the past month.
- 2. VC district infrastructure ineffective, its leadership has been identified and at least 50 percent have been eliminated.
- 3. There have been no VC terrorist, sabotage or propaganda incidents in the district during the past month.
- 4. There is free access by road from hamlet and village to district headquarters.
- B. 11. No indications of subversive activity within the village.
- 12. The VC village organization has been eliminated and all cadre identified and accounted for.
- 13. There have been no incidents of terrorism, harassment or sabotage in adjacent villages during the month. There is free access from the village to its hamlets.
- 14. The VC structure in adjacent villages has been disrupted and is ineffective.
- 15. The VC district infrastructure has been identified and is being harassed.
- C. 21. There have been no incidents of terrorism, propaganda, or sabotage directed against the hamlet or adjacent hamlets during the past month, although there may have been some within the village area.
- 22. There have been signs of continuing intimidation of the populace within the village.
- 23. Incidents of harassment of routes leading to the hamlet have decreased.
- 24. The VC village organization is ineffective, its leadership has been identified and more than 50 percent have been accounted for (captured, eliminated or expelled).

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II. VIET CONG SUBVERSIVE AND POLITICAL CAPABILITIES (cont'd)

- D. 31. There have been no incidents of terrorism, propaganda, or sabotage within the hamlet during the past month.
32. The VC hamlet infrastructure has been identified, and more than 50 percent of its members accounted for (captured, eliminated, or expelled).
33. There are indications of continuing intimidation of residents which can be attributable to Viet Cong subversive activity.
34. The VC village infrastructure is still largely intact.
35. There have been incidents of terrorism, sabotage or propaganda or other indications of subversive activity in adjacent hamlets.
36. There is some harassment or tax collection on roads to the hamlet.
- E. 41. The VC hamlet infrastructure has not been fully identified.
42. The continuing VC capability for terrorism, sabotage, and propaganda activity (distribution of leaflets, painting of slogans on walls, propaganda lectures, tax collection, assassination, kidnapping, etc.) has been reflected in incidents within the hamlet during the month.
43. Routes leading to hamlet are subject to harassment and tax collection.

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III. FRIENDLY DEFENSIVE AND SECURITY CAPABILITIES

- A. 1. Consideration is being given to demobilizing local hamlet defenders because of remoteness of VC threat.
- 2. Police and security are capable of maintaining internal security.
- 3. Census grievance intelligence and defection activities are continuing.
- 4. Friendly forces are continuing aggressive operations against remnants of district unit and against main force and provincial units.
- 5. Patrols or ambushes in hamlet vicinity by friendly external forces no longer required, but reaction forces remain available.
- 6. No complaints from hamlet concerning activities of external military forces.
- B. 11. Local hamlet defense forces are adequate, reliable, and active.
- 12. Only occasional patrols in hamlet vicinity required by friendly external forces.
- 13. Reaction forces remain committed to assist in hamlet defense.
- 14. Aggressive operations are being conducted against VC unit and installations in this district, in adjacent districts, and against provincial and main force units in the area.
- 15. Police and security operations are effective; the intelligence system and continuing census grievance activities are providing detailed and reliable information on VC subversive activity in the area.

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III. FRIENDLY DEFENSIVE AND SECURITY CAPABILITIES (cont'd)

- B. 16. The people are freely assisting in continuing efforts to defect VC cadre native to the hamlet.
- C. 21. Friendly external forces are actively patrolling area and ambushing in the vicinity at the hamlet.
- 22. The hamlet defense plan is completed and has been tested; communications arrangements are adequate.
- 23. A reaction force remains committed to, and capable of, assisting in the defense of the hamlet.
- 24. Aggressive offensive operations are being conducted against village guerrilla remnants, against guerrilla units and installations in adjacent villages, and against district units and installations.
- 25. The census has been verified and is being updated.
- 26. VC sympathizers within the hamlet have been identified and measures taken to neutralize them.
- 27. VC village cadre have been identified.
- 28. The hamlet intelligence organization is functioning and the people are beginning to volunteer information freely.
- 29. The police and security system is operating.
- D. 31. Friendly external armed units remain in or immediately adjacent to the hamlet (within 500 meters) overnight.
- 32. The hamlet is covered by night ambushes and patrols.
- 33. Local hamlet defenses are being organized, a plan has been prepared (but not necessarily tested), and communications have been established.

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III. FRIENDLY DEFENSIVE AND SECURITY CAPABILITIES (cont'd)

- D. 34. A friendly reaction force is in being and is capable of assisting in the defense of the hamlet.
- 35. Aggressive operations are being conducted against the VC village guerrilla unit and their defensive installations.
- 36. VC hamlet cadre are being identified through the census.
- 37. A hamlet intelligence system is being organized and a regular police presence is being developed.
- E. 41. Friendly external armed units are in the hamlet or its immediate vicinity only in the daytime.
- 42. A hamlet defense plan has not yet been established.
- 43. A reaction force may be located near the hamlet or within the village area, but its capability to assist in defense of the hamlet is restricted by terrain, inadequate communications, or absence of a realistic plan.
- 44. The hamlet is not covered by friendly patrol and ambush activity every night.
- 45. There may be some hamlet police informants, but a hamlet intelligence net has not been organized.
- 46. There is no effective police or security presence.

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IV. ADMINISTRATIVE AND POLITICAL DEVELOPMENTS

- A. 1. The hamlet council is operating effectively and autonomously.
2. The hamlet council has been popularly elected (NOTE: popular election is not required where "unofficial" council based on local custom satisfies popular aspirations and responds effectively to GVN direction).
3. The census grievance program is continuing under hamlet administration with minimal advice and assistance required of cadre from higher echelons.
4. The GVN is responding to aspirations and the populace has not complained about the adequacy of the system.
5. The public information program has been permanently established under a resident village official and the people are responsive to it.
- B. 11. The hamlet council is resident and becoming increasingly effective but still requires close guidance and supervision by higher echelons.
12. The village council requires only occasional supervision from district or higher echelons.
13. A popularly elected body (e.g., people's council) has been established.
14. The census grievance program is operating with the cooperation of residents, and all initial aspirations have been resolved; but the GVN is not yet responding promptly in resolving further aspirations.
15. Action is underway to phase census grievance to the regular hamlet administration.
16. Permanent public information facilities have been established and are in use, and a public information cadre is resident in the village.

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IV. ADMINISTRATIVE AND POLITICAL DEVELOPMENTS (cont'd)

B. 17. Popular response to psywar activities is still limited.

C. 21. An appointed hamlet council is in office and has begun functioning.

22. The hamlet council is not resident on a 24-hour basis, and hamlet administration remains primarily dependant on external direction and elements (RDC, village, etc.)

23. Action is underway to hold popular elections for a representative body (e.g., people's council or hamlet council).

24. The village council is resident 24 hours a day and is able to function on routine matters without close external direction.

25. The initial census has been verified, the hamlet map has been completed, and the census grievance cadre is resident 24 hours daily.

26. Popular aspirations have been reported and GVN action to resolve them has begun. Increasing popular cooperation is evident through increased reports (aspirations, etc.).

27. There is regular public information coverage on at least a weekly basis, and action is underway to establish permanent facilities.

D. 31. A village council is in office and is performing limited functions, but it is not resident 24 hours daily and functions primarily as a result of external stimulus.

32. If there is no hamlet council, action is underway to appoint one; hamlet council does not remain overnight.

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IV. ADMINISTRATIVE AND POLITICAL DEVELOPMENTS (cont'd)

- D. 33. Revolutionary development cadre may be operating in the hamlet, or an "unofficial" council of notables, tribal leaders, etc. may receive and respond to external (village, district, RDC, etc.) guidance and direction to a limited degree.
34. An initial census has been completed but not yet verified; census grievance providing (daily) coverage.
35. The hamlet map has not yet been completed, and census grievance cadre receiving only limited cooperation from hamlet residents.
36. The hamlet is receiving public information coverage on a periodic basis, and a temporary physical facility (e.g., bulletin board) has been established, but there is no regularly scheduled public information coverage on at least weekly basis, and no permanent facilities established.
- E. 41. Village and hamlet councils may exist in name, or a council of notables, tribal leaders, etc. may perform some internal administrative functions in accord with local custom.
42. GVN civil authorities have periodic daytime access, but there is no permanent GVN administrative presence, or other overt GVN control.
43. No RDC or other GVN cadre operating in hamlet full-time, and no persons with official GVN title reside in hamlet on 24-hour basis.
44. People are usually passive or uncooperative to official GVN administrative actions.
45. An initial census may be underway from an adjacent area or census grievance cadre are operating in hamlet on a daytime-only basis.

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IV. ADMINISTRATIVE AND POLITICAL DEVELOPMENTS (contd)

- E. 46. The hamlet may receive sporadic public information coverage through occasional distribution of leaflets, posters, etc., but there is no regular public information coverage, and no permanent or temporary physical facilities (e.g., information station, bulletin board, etc.) have been established.

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V. HEALTH, EDUCATION AND WELFARE DEVELOPMENT

- A. 1. Permanent medical services facilities are established and operating with adequate personnel, and the medical supply and resupply system is effective.
2. There are no major sanitation deficiencies in the hamlet, and the populace is participating freely in the sanitation program.
3. The primary education system is functioning effectively, and there is full access to technical (vocational) education and secondary education; residents are responsive to the adult literacy program.
4. All community construction and repair needs have been met, and are being maintained; services and facilities available to meet emergency needs promptly.
5. The people are confident in the response and competence of GVN technical services and are satisfied with the system.
6. Residents have full access to , and confidence in, GVN social welfare services; services are adequate and operating efficiently.
- B. 11. Medical services are functioning effeciently under "temporary" cadre or personnel, with a trained mid-wife resident. A dispensary is established and in use, and it is equipped to meet basic daily needs.
12. There is increasing popular response to improving sanitation, but some deficiencies still exist.
13. At least 75 percent of primary age children in the hamlet are enrolled in schools; there is full access to secondary education.
14. There is a resident GVN-sponsored teacher.

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V. HEALTH, EDUCATION AND WELFARE DEVELOPMENT (cont'd)

- B. 15. Access to technical (vocational) education is still inadequate and there is only limited participation in the adult literacy program.
16. All basic priority civic action projects have been completed and projects are underway for further community development. There is clear evidence of increasing popular response and participation.
17. Emergency services for repair and maintenance are not adequate. Necessary support, funds, and materials for further community development projects have not yet been allocated.
18. Permanent social welfare services are available within the village but not yet functioning adequately; claims and applications have been resolved; public use of services is increasing.
- C. 21. Limited but permanent medical coverage is being provided, a mid-wife is in training, and action is underway to establish a permanent dispensary.
22. Instruction on sanitation is being given to residents on at least an informal basis, but popular response is limited.
23. Formal GVN-sponsored primary education is underway in a permanent classroom, and there is at least limited access to secondary education; less than 75 percent of primary age children are enrolled.
24. There is no adult literacy program and there is little or no access to technical (vocational) education.
25. Basic civic action projects are underway with some popular participation.
26. Priorities have been verified with initial popular aspiration reports.

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V. HEALTH, EDUCATION AND WELFARE DEVELOPMENT (cont'd)

- C. 27. Temporary limited social welfare assistance is being provided within the hamlet, and RDC, census grievance, or other GVN cadre or local officials have explained to residents what GVN services are available.
- 28. Claims and applications have been filed, but not yet resolved, and social welfare "handouts" (cooking oil, wheat, etc.) are being provided.
- 29. No permanent public service offices have been established within the village.
- 30. The people have shown only limited response to the services that are available.
- D. 31. Periodic medical assistance (MEDCAP, etc.) is being provided on at least a bi-weekly basis, but there are no permanent services or facilities, and there is no mid-wife in training.
- 32. At least informal education is being provided with GVN-support or assistance, but there is no full-time GVN-sponsored education, and less than half of the primary age children are enrolled.
- 33. Planning for civic action projects is underway; basic needs and priorities have been established but not yet verified against popular aspirations.
- 34. One or more civic action projects may be underway by technical cadres, RD cadres, or other external elements, but there is no popular participation in these projects.
- 35. Residents do not have full access to GVN-sponsored social welfare services, and there is no temporary assistance within the hamlet.
- E. 41. Residents may receive sporadic infrequent medical coverage by medical cadre or MEDCAP teams, but there are no GVN-sponsored permanent medical services or facilities in the hamlet.

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V. HEALTH, EDUCATION AND WELFARE DEVELOPMENT (cont'd)

- E. 42. Planning for hamlet civic action projects may be underway but there are no GVN or externally sponsored civic action projects in progress.
- 43. Villagers may have occasional access to social welfare services from outside of village, but there are no public services within the village.
- 44. Locally-sponsored education by a village elder, priest, etc., may be available, but there is no GVN-sponsored education in hamlet or access to such services within village..

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VI. ECONOMIC DEVELOPMENT

- A. 1. Permanent services have been established at the village level and are providing adequate agricultural advice and assistance.
2. Residents have free access to all necessary marketing facilities.
3. Cooperatives are fully developed and functioning without outside direction.
4. Adequate technical supplies and equipment are readily available.
5. Communications and transportation within the village and from village to district are fully adequate, in good repair and are being maintained.
6. There are adequate public transportation services in operations.
7. The land tenure program is fully implemented.
- B. 11. At least limited permanent assistance and advice in farming, etc., is being provided within the village, and residents are beginning to implement improved techniques.
12. Technical equipment is available on a limited basis, and loans are being granted.
13. There is unhindered access to markets within the village; a hamlet market has been built and is in good repair, and hamlet marketing is fully developed, but residents do not yet have free access to all necessary markets within district.
14. There is evidence that the VC are exploiting local revenues and resources within the village; all cases of farmers working land for the VC have been resolved.
15. Cooperatives have been established but are not yet fully developed.

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VI. ECONOMIC DEVELOPMENT (cont'd)

- B. 16. Village to district communications have been established; public transport services are being improved and all routes of communication within the hamlet in good repair and being maintained.
- 17. The land tenure program is being implemented.
- C. 21. RDC or other GVN cadre are providing full-time assistance to local agriculture, etc., but basic needs have not yet been met, and residents have not been fully instructed in improved farming, fishing, etc., techniques.
- 22. Assistance service established for applying for agricultural loans, and there is evidence of at least limited popular response.
- 23. There is no permanent agricultural service assistance in the village.
- 24. There is relatively free access to markets outside the village with only occasional VC interference; local market facilities are being improved but not yet completed
- 25. A resource census has been completed; farmers working land for the VC have been identified.
- 26. The GVN is collecting all legal revenues, and there is evidence that the VC are exploiting local resources and revenues within the hamlet.
- 27. Planning is underway to establish cooperatives.
- 28. Hamlet to village communications have been established, and main routes of communication to the village are in good repair. There is little or no VC interference with civilian traffic on main routes to district.

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VI. ECONOMIC DEVELOPMENT (cont'd)

- C. 29. Public transportation services are inadequate; routes of communication within the hamlet are not all good repair; there are no village to district communications.
- 30. An initial study is underway for a land tenure program.
- D. 31. "Handout" items are being provided regularly, but not on sufficient scale to meet local needs.
- 32. There is only limited access to market facilities outside the village; movement without security escort is subject to VC interference.
- 33. Some legal GVN revenues are collected regularly, but the VC are able to obtain resources and revenues from the hamlet.
- 34. A resource census is being prepared by CG or other cadre.
- 35. Some technical advice is available to the hamlet on periodic basis, but no technical equipment is available.
- 36. Repair of main reoutes of communication to the village is underway.
- E. 41. The hamlet may receive occasional "handout" items, e.g., seed, fertilizer, etc., but no regular technical assistance is being provided.
- 42. Local market activity exists to at least a limited degree.
- 43. Access to markets outside hamlets is marginal and subject to VC influence at any time.
- 44. GVN authorities may occasionally collect taxes and rents, and conscript local youth into armed forces.

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VI. ECONOMIC DEVELOPMENT (cont'd)

- E. 45. The VC are able to collect taxes, confiscate resources and conscript manpower periodically with little GVN interference.
- 46. Some public transportation may be serving the hamlet, but routes of communication to the village are not in good repair, and subject to VC interference; the main route to district is subject to frequent VC interference.
- 47. No communications (radio, phone, etc.) exist between hamlet and village.

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